

## Message Text

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ORIGIN IO-13

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NSCE-00 USIE-00 EUR-12 NEA-10 CIAE-00 DODE-00  
PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01  
PRS-01 SP-02 SS-15 ACDA-07 DHA-02 /094 R

DRAFTED BY: IO/UNP:GBHELMAN:JFTEFFT:MR

APPROVED BY: IO:EWMAYNES

AF:WESCHAUFEEE

AF/S:DPETTERSON

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FM SECSTATE WASHDC

TO OAU COLLECTIVE IMMEDIATE

AMEMBASSY BONN IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY OTTAWA IMMEDIATE

AMEMBASSY NEW DELHI IMMEDIATE

INFO AMEMBASSY PRETORIA

USMISSION USUN NEW YORK

AMCONSUL CAPE TOWN IMMEDIATE

C O N F I D E N T I A L STATE 078517

CAPE TOWN FOR EMBASSY; NEW DELHI FOR HIRSCH

E.O. 11652: GDS

TAGS: PFOR, UN, SF, WA

SUBJECT: DEMARCHE TO SOUTH AFRICA ON NAMIBIA

1. ON APRIL 7 IN CAPETOWN THE AMBASSADORS OF THE US,  
UK, FRANCE, CANADA AND THE FRG (FIVE WESTERN  
MEMBERS OF SECURITY COUNCIL) MADE A JOINT DEMARCHE TO  
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SOUTH AFRICAN PRIME MINISTER VORSTER ON NAMIBIA. TEXT  
OF THE AIDE MEMOIRE DELIVERED BY THE AMBASSADORS ON  
BEHALF OF THE FIVE GOVERNMENTS FOLLOWS IN PARA 7 BELOW  
(WHICH IS FYI ONLY). THE APPROACH WAS COORDINATED  
AMONG FIVE UN DELEGATIONS IN NEW YORK AND IS VIEWED BY  
THE FIVE GOVERNMENTS AS THE FIRST STEP OF AN EFFORT  
TO OBTAIN SOUTH AFRICAN AGREEMENT TO RESOLVE THE

NAMIBIAN PROBLEM ON THE BASIS OF SECURITY COUNCIL RESOLUTION 385. DEPUTY SECRETARY ALSO PRESENTED COPY OF AIDE MEMOIRE TO SOUTH AFRICAN CHARGE IN WASHINGTON APRIL 7. OTHER WESTERN FOREIGN MINISTERS OR THEIR DESIGNATES ARE DOING LIKEWISE IN CAPITALS.

2. WE BELIEVE IT IMPORTANT THAT AFRICAN OFFICIALS GENERALLY AND FRONT LINE STATES AND NIGERIAN OFFICIALS IN PARTICULAR UNDERSTAND THE FIVE POWER EFFORT AS REFLECTING A DETERMINATION TO BRING ABOUT PEACEFUL CHANGE IN SOUTHERN AFRICA. FROM THE STANDPOINT

OF THE UNITED STATES, THEY SHOULD UNDERSTAND AS WELL THAT IT CONSTITUTES AN EFFORT TO COOPERATE WITH AFRICAN GOVERNMENTS TO ACHIEVE SHARED POLITICAL OBJECTIVES. DRAWING ON THESE CONSIDERATIONS, ADDRESSEE POSTS SHOULD SEEK MEETING AT HIGHEST APPROPRIATE LEVEL IN HOST GOVERNMENT IN ORDER TO PROVIDE BRIEFING ON DEMARCHE. POSTS SHOULD DRAW ON FOLLOWING ADDITIONAL TALKING POINTS IN MAKING THE PRESENTATION:

-- OUR OBJECTIVE IN JOINING THE GOVERNMENTS OF THE UK, FRANCE, THE FRG AND CANADA IN THIS DEMARCHE IS TO IMPRESS ON SOUTH AFRICA THE NECESSITY OF FINDING AN INTERNATIONALLY ACCEPTABLE SOLUTION TO THE NAMIBIAN PROBLEM.

-- WE TOLD PRIME MINISTER VORSTER THAT THE INTERIM GOVERNMENT NOW BEING CONSIDERED BY THE TURNHALLE  
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CONFERENCE ON NAMIBIA IS NOT ACCEPTABLE.

-- WE FURTHER SAID THAT ONLY A FINAL SETTLEMENT TO THE NAMIBIAN PROBLEM WHICH IS BASED UPON THE CONDITIONS OF SECURITY COUNCIL RESOLUTION 385 CAN OBTAIN INTERNATIONAL ACCEPTANCE.

-- TOGETHER WITH THE UK, FRANCE, THE FRG AND CANADA, IT IS OUR HOPE TO ENGAGE SOUTH AFRICA IN INTENSIVE DISCUSSIONS LOOKING TOWARDS THE DEVELOPMENT OF AN INTERNATIONALLY ACCEPTABLE SOLUTION TO THE QUESTION OF NAMIBIA.

3. FOR LAGOS, DAR, LUSAKA, GABARONE, MAPUTO: WE VERY MUCH LOOK TO THE SUPPORT OF AFRICAN GOVERNMENTS IN THIS EFFORT, AND IN PARTICULAR TO THE COOPERATION OF THE FRONT LINE STATES AND NIGERIA. IN THAT CONNECTION, WE HOPE THEY WILL APPRECIATE THE IMPORTANCE WE ATTACH NOT ONLY TO OUR DEMARCHE BUT

ALSO THE DECLARATION ON SOUTHERN AFRICA CURRENTLY BEING CONSIDERED IN THE SECURITY COUNCIL (SEPTEL PROVIDES BACKGROUND INFO). THAT DECLARATION EMBODIES FUNDAMENTAL ATTITUDES TOWARDS THE PROBLEMS OF SOUTHERN AFRICA WHICH PROVIDE THE FRAMEWORK AGAINST WHICH THE US(AND, WE BELIEVE, OTHER WESTERN GOVERNMENTS) CAN ACT.

4. FOR DELHI: YOU SHOULD BRIEF AMBASSADORS HARRIMAN, SALIM, KAMANA AND JAIPAL ALONG ABOVE LINES.

5. FOR LONDON, OTTAWA, PARIS, BONN: USUN HAS BRIEFED WESTERN MISSIONS IN NEW YORK ON CONTENTS OF THIS MESSAGE. THEY AGREE TO IT, BUT SUGGEST THAT QUICKEST WAY TO GET THEIR FOREIGN OFFICES TO MAKE SUPPORTING PRESENTATIONS WOULD BE FOR US EMBASSIES TO MAKE REQUEST. ACCORDINGLY, YOU SHOULD BRIEF FOREIGN OFFICES SOONEST ON WHAT WE ARE CONFIDENTIAL

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DOING, AND SUGGEST A PARALLEL EFFORT ON THEIR PART.

6. EMBASSIES MAY DRAW ON FOLLOWING PRESS GUIDANCE WHICH WAS ISSUED IN CAPETOWN, NEW YORK AND CAPITALS:

BEGIN TEXT:

THE AMBASSADORS OF CANADA, FRANCE, THE FEDERAL REPUBLIC OF GERMANY, THE UNITED KINGDOM, AND THE UNITED STATES MET WITH THE PRIME MINISTER OF SOUTH AFRICA, MR. VORSTER, TODAY IN CAPETOWN TO PRESENT THEIR COUNTRIES' POSITIONS REGARDING NAMIBIA. AS MEMBERS OF THE SECURITY COUNCIL, THE FIVE GOVERNMENTS CONVEYED TO MR. VORSTER THEIR JOINT VIEWS ON ACHIEVING AS SOON AS POSSIBLE, AN INTERNATIONALLY ACCEPTABLE SETTLEMENT TO THE NAMIBIAN PROBLEM CONSISTENT WITH SECURITY COUNCIL RESOLUTION 385. DEPUTY SECRETARY CHRISTOPHER MET WITH THE SOUTH AFRICAN CHARGE TO DELIVER THE SAME MESSAGE. END TEXT.

7. FYI ONLY, TEXT OF DEMARCHE FOLLOWS:

BEGIN TEXT:

THE GOVERNMENTS OF FRANCE, THE UNITED KINGDOM, CANADA, THE FEDERAL REPUBLIC OF GERMANY AND THE UNITED STATES, IN VIEW OF THEIR SPECIAL RESPONSIBILITIES AS MEMBERS OF THE SECURITY COUNCIL OF THE UNITED NATIONS, HAVE JOINTLY REVIEWED THE PROBLEM OF NAMIBIA.

THE GOVERNMENTS ARE DEEPLY CONCERNED BY THE SITUATION

IN NAMIBIA AND AGREE THAT PROGRESS IS URGENTLY  
REQUIRED TO ACHIEVE AN INTERNATIONALLY ACCEPTABLE  
SETTLEMENT.

THE GOVERNMENTS BELIEVE THAT A NAMIBIAN SETTLEMENT  
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MUST BE ACCEPTABLE TO THE INTERNATIONAL COMMUNITY.  
THE INTERIM GOVERNMENT NOW BEING CONSIDERED BY THE  
TURNHALLE CONFERENCE DOES NOT MEET THE STANDARDS OF  
INTERNATIONAL ACCEPTANCE AND ONLY A FINAL SETTLEMENT  
WHICH IS BASED UPON THE CONDITIONS OF THE SECURITY  
COUNCIL RESOLUTION 385 CAN OBTAIN INTERNATIONAL  
ACCEPTANCE.

THE CONDITIONS FOR A SETTLEMENT IN NAMIBIA ARE  
CONTAINED IN SECURITY COUNCIL RESOLUTION 385. THESE  
CONDITIONS INCLUDE AN EARLY EXERCISE BY ALL THE  
INHABITANTS OF NAMIBIA OF THEIR RIGHT TO SELF-  
DETERMINATION THROUGH A FULLY DEMOCRATIC PROCESS  
UNDER THE SUPERVISION OF THE UNITED NATIONS AND THE  
PEACEFUL PARTICIPATION OF ALL POLITICAL GROUPS,  
INCLUDING SWAPO, IN THIS PROCESS. THE RESOLUTION  
ALSO CALLS FOR AN END TO SOUTH AFRICA'S ADMINISTRATION  
OF THE TERRITORY, RELEASE OF POLITICAL PRISONERS AND  
THE RETURN TO THE TERRITORY OF NAMIBIANS LIVING IN  
EXILE.

THE GOVERNMENTS WISH TO MAKE CLEAR THAT IN THE ABSENCE  
OF EARLY SOUTH AFRICAN AGREEMENT TO PURSUE A SETTLE-  
MENT WHICH WILL MEET THE FOREGOING PRINCIPLES AND  
BE INTERNATIONALLY ACCEPTABLE, THE GOVERNMENTS WILL  
BE OBLIGED TO RECONSIDER THEIR PREVIOUS POSITIONS  
REGARDING PROPOSALS FOR STERN ACTION BY THE UNITED  
NATIONS AND WILL BE COMPELLED TO EXAMINE A NEW RANGE  
OF MEASURES INTENDED TO OBTAIN SOUTH AFRICAN COMPLIANCE  
WITH APPLICABLE RESOLUTIONS OF THE UNITED NATIONS  
SECURITY COUNCIL CONCERNING NAMIBIA.

IT IS THE VIEW OF THE GOVERNMENTS THAT INTERNATIONAL  
NEGOTIATIONS UNDER UNITED NATIONS AUSPICES CONTINUE  
TO BE THE BEST WAY TO BRING THE PARTIES TO AN AGREE-  
MENT ON HOW THE PROCESS TO INDEPENDENCE SHOULD PROCEED.  
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THE GOVERNMENTS NOTE FROM THE SOUTH AFRICAN  
GOVERNMENT'S REPLY TO THE NINE COUNTRIES OF THE  
EUROPEAN COMMUNITY THAT THE SOUTH AFRICAN GOVERNMENT,  
TOO, SEES VIRTUE IN CONTINUED DISCUSSIONS. THE  
GOVERNMENTS WISH TO HAVE THE SOUTH AFRICAN GOVERNMENT'S  
VIEWS ON HOW THE CONDITIONS FOR AN INTERNATIONALLY  
ACCEPTABLE SETTLEMENT WILL BE MET. THE GOVERNMENTS  
REQUEST AN EARLY RESPONSE FROM THE SOUTH AFRICAN  
GOVERNMENT.

THE GOVERNMENTS HAVE NOTED THE SOUTH AFRICAN  
GOVERNMENT'S REFERENCE TO THE UNITED NATIONS SECRETARY-  
GENERAL IN ITS RESPONSE TO THE NINE COUNTRIES OF THE  
EUROPEAN COMMUNITY AND WOULD WELCOME THE SOUTH  
AFRICAN GOVERNMENT'S VIEWS ON HOW HIS GOOD OFFICES  
COULD BE USED IN WORKING TOWARDS A SETTLEMENT. END TEXT.  
END FYI.

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## Message Attributes

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**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
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**Disposition Approved on Date:**  
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**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
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